#### California Environmental Protection Agency



# Low Carbon Fuel Standard Overview

Sam Wade Chief, Transportation Fuels Branch February 10, 2015 PMAC Meeting

#### LCFS History

- Original adoption in 2009, amended in 2011
- Goal: Reduce carbon intensity (CI) of transportation fuel pool by at least 10% by 2020
- Expected benefits:
  - Help reduce greenhouse gases (GHG) emissions to 1990 levels by 2020
  - Transform and diversify fuel pool
  - Air quality benefits

#### LCFS is Part of a Portfolio of GHG Policies

- Transportation sector responsible for:
  - 40% of GHG emissions
  - 80% NOx emissions
  - 95% PM emissions
- LCFS works with the following programs to reduce transportation GHG emissions:
  - Cap-and-Trade Program
  - Advanced Clean Car Program
  - SB 375

# Others are Following California: Pacific Coast Collaborative Update



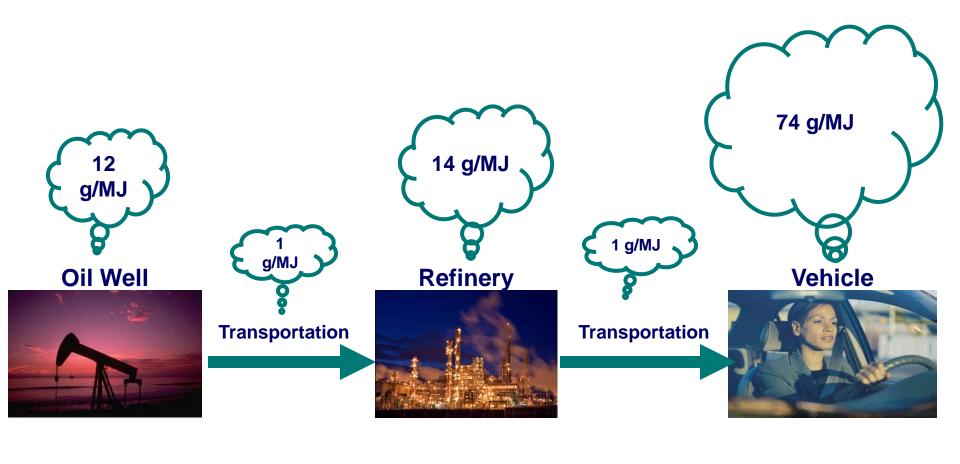
Toward an integrated West Coast market for low-carbon fuels

- CA and BC: Program in place
- WA: Gov. Inslee's EO 14-04
- OR: Legislation pending to remove 2015 sunset
- Recent ICCT research finds that the clean fuel goals of all jurisdictions achievable simultaneously<sup>1</sup>

#### Basic LCFS Requirements

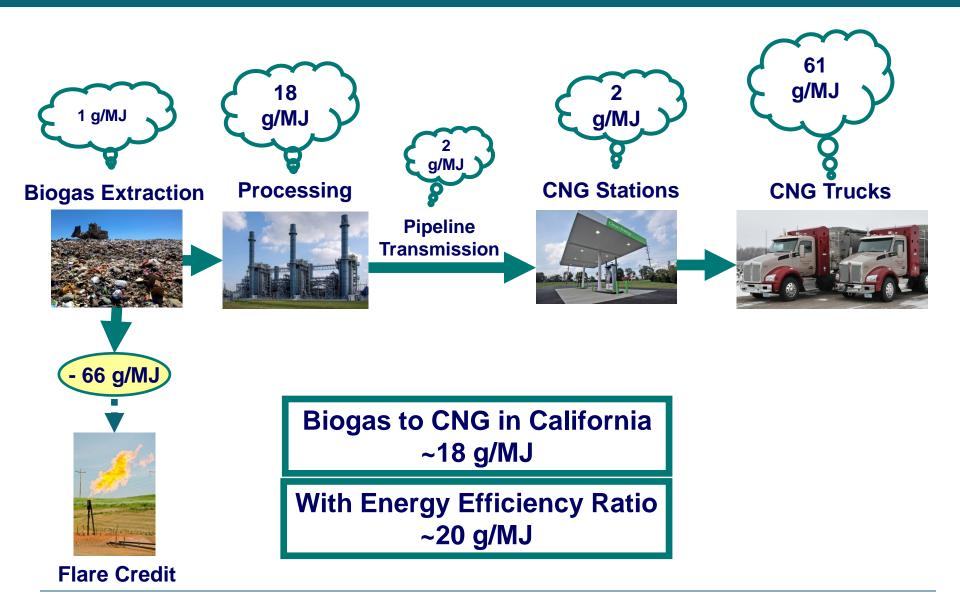
- Sets annual CI standards for gasoline, diesel, and the fuels that replace them
- CI is the measure of GHG emissions associated with producing and consuming a fuel, which is measured in grams of carbon dioxide equivalent per megajoule (gCO<sub>2</sub>e/MJ)
- CI based on complete lifecycle analysis

### Fuel Life Cycle – CARBOB



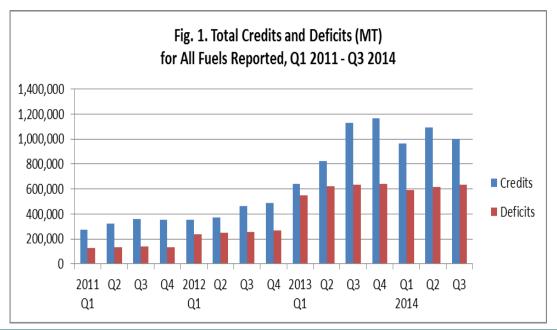
CARBOB 101 g/MJ

### Fuel Life Cycle – Biogas CNG

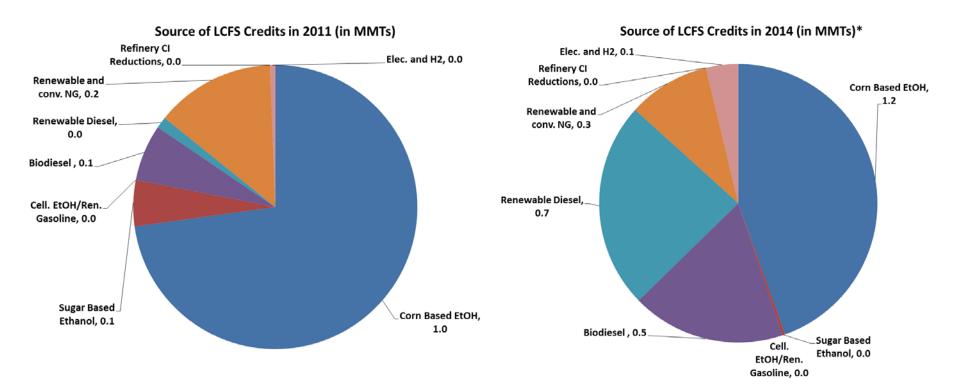


#### The California LCFS is Working

- Low carbon fuel use is increasing
- The LCFS credit market is functioning well
- Credits have exceeded deficits in all quarters and a significant credit bank has been built



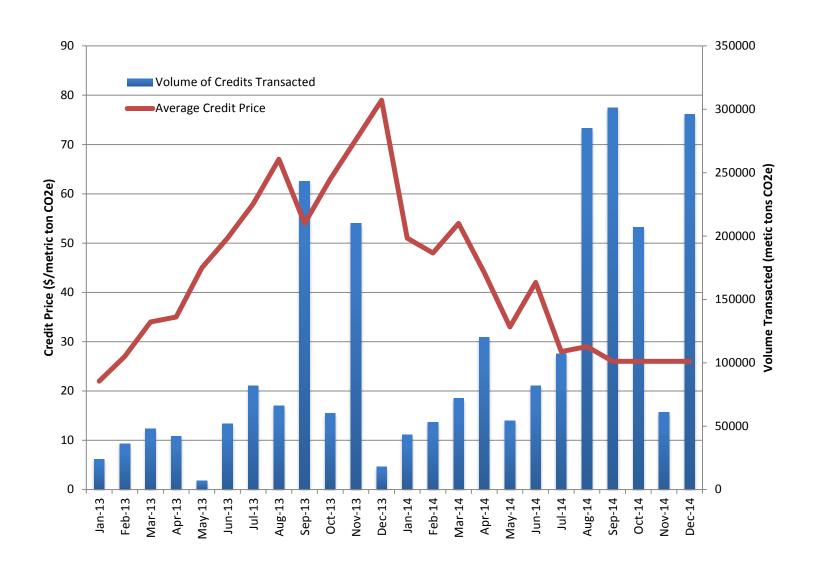
#### Sources of Credits: 2011 vs. 2014



The contribution of non-ethanol alternative fuels continues to expand

<sup>\*</sup> Through first 3 Quarters of 2014

#### Credit Prices and Volumes



#### Legal Challenges have Hindered Low Carbon Fuel Investment

#### Federal: 9<sup>th</sup> Circuit Court of Appeals

- Rejected several constitutional claims
- Returned case to district court for additional determinations
- U.S. Supreme Court denied plaintiffs' request for review

#### State: Court of Appeal

- Found procedural issues with CEQA and APA
- Rejected plaintiff's request to enjoin LCFS
- Allowed ARB to enforce program while addressing court's concerns

#### Proposed Re-Adoption

# Staff developed the proposed rulemaking package to:

- Work with the ADF rule to address the court's concerns
- Clarify and enhance the regulation
- Incorporate Board's direction, stakeholder input, and lessons learned from five years of implementation
- Incorporate latest science and technical knowledge

#### Summary of Re-Adoption

## Core Concepts Remain Unchanged

- Use of lifecycle analysis including indirect land use change (ILUC) effects
- Declining carbon intensity
   (CI) targets through 2020
- Credit generation and trading
- Quarterly and annual reporting requirements



## Key Areas of Proposed Improvement

- CI calculation tools updated using latest science
- 2016-2020 targets adjusted
- Max credit price capped at \$200 per credit
- Streamlining implementation

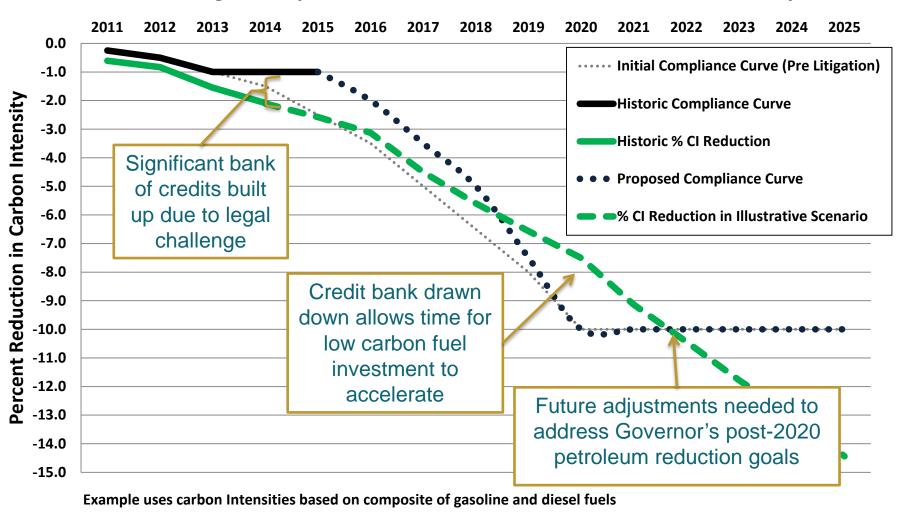
#### **Proposed Curve Update**

- Retain requirement to reduce average carbon intensity 10% by 2020
- Modify interim (2016-2019) requirements to address delayed investment due to legal challenges

Year	Current Reduction Percent	Proposed Reduction Percent
2016	3.5 percent	2.0 percent
2017	5.0 percent	3.5 percent
2018	6.5 percent	5.0 percent
2019	8.0 percent	7.5 percent
2020 onwards	10.0 percent	10.0 percent

#### Proposed Curve Helps Draw Down Credit Bank

#### **Existing vs. Proposed Standards and Annual Fuel Carbon Intensity**



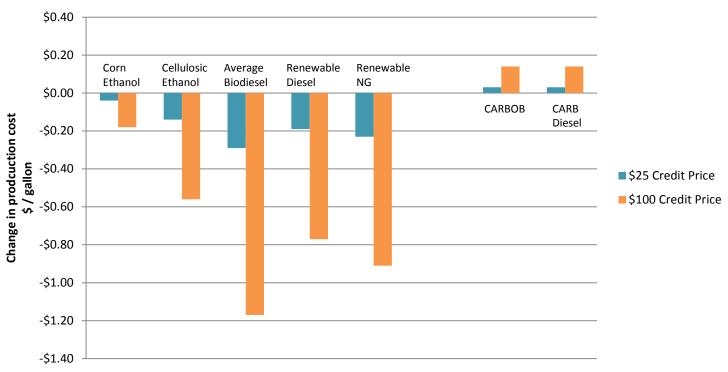
#### New Concept: Cost Containment

- Year-End Credit Clearance Market will prevent price spikes in the unlikely event of credit shortages
- Defer deficits if pro-rata share of credits made available are purchased
- Price cap in 2016: \$200/MTCO<sub>2</sub>e (adjusted for inflation in future years)
- Compliance debt carried over is assessed a 5% annual interest rate
- All deferred deficits must be repaid within 5 years

#### LCFS Credit Value

- LCFS credits and deficits reduce the production costs of low carbon fuels and increase the production cost of fossil fuels
- Increased/decreased production costs may or may not translate to higher or lower retail and wholesale prices for these fuels<sup>1</sup>

#### Change in Production Cost due to the LCFS (2020)



<sup>&</sup>lt;sup>1</sup> For one description of the complexity of this issue see (Lade and Lin 2013): http://www.its.ucdavis.edu/research/publications/publication-detail/?pub id=1996

#### 2015-2016 LCFS Timeline

